MEMORANDUM TO: Director of Central Intelligence

VIA

Deputy Director of Central Intelligence

Deputy Director for Operations

25X1

FROM

SUBJECT

Return to Cuba of Mariel Refugees Unfit for

Release into U.S. Society

per your request we are forwarding LA Division's suggestions on how best to return to Cuba the 1,400 hard core Cuban criminals now being held in the U.S. Federal Penitentiary in Atlanta, Georgia. We understand that the Departments of State, Defense, and the Coast Guard have previously submitted recommendations toward this end. In that we have not received copies of these recommendations, there may well be some overlap between our recommendations and those submitted by the other agencies. We have chosen not to address forcible relocation measures which we believe would be impractical in any event and which could bring international opprobrium.

LAD's recommendations essentially boil down to two fundamental approaches each of which has several different twists:

I. <u>Internationalize</u>, Monetarize, and Politicize the Criminal Issue:

Initiate a three-pronged game plan aimed at exploiting Cuba's vulnerabilities in the international economic and political arena:

- A. Internationalize the illegal largescale Cuban exportation of Cuban criminals to the U.S. by surfacing the issue in all international fora ranging from the U.N. Security Council and the U.N. Commissions on Refugees and on Human Rights to the International Court of Justice in The Hague and the Non-Aligned Movement via U.S. allies in the Third World.
- B. Monetarize to Cuba the cost of keeping the criminals incarcerated in the U.S. by billing frozen Cuban assets in U.S. banks now estimated at over \$50 million. Cuba has no similar liquid frozen U.S. asset against which to retaliate in kind.
- C. Politicize the issue by restricting travel in the U.S. by Cuban officials to a radius of 50 miles from Washington and New York. While Havana could retaliate in kind, U.S. Interests Section personnel seldom travel beyond 50 miles of Havana while Cuban officials travel throughout the U.S. continually. We could also extend visas to visiting Cuban officials only on a one-for-one basis for each criminal returned to Cuba.

ALL PORTIONS OF THIS DOCUMENT ARE CLASSIFIED SECRET

Approved For Release 2006/05/25 : CIA-RDP84B00049R000701760005-1

25X1

Executive Asquesty

Approved For Release 2006/05/25 : CIA-RDP84B00049R000701760005-1 S E C R E T

- D. Simultaneously, the U.S. could request Moscow intercede in resolving the issue while compromising on an important U.S.-Soviet bilateral issue as an inducement to Moscow.
- E. Alternatively, the U.S. could take up President Lopez Portillo's offer to negotiate outstanding differences between the U.S. and Cuba and in return offer Mexico a major financial inducement such as increased access to U.S. agricultural markets, higher payments for Mexican natural gas, or compromise on Mexican emigration issues.

II. Bribe Castro Government to Accept Return of Criminals:

Extend a mix of economic and political carrots to elicit Havana's acceptance of the prisoners' return. For example:

- A. A tractor for each prisoner "resettled" in Cuba.
- B. The lump sum payment of \$15 million to \$20 million -- \$10,000-\$15,000 per criminal -- or approximately the cost to the U.S. of keeping the 1,400 criminals behind bars for one year.
- C. Use of U.S. offshore oil exploration and drilling technology under U.S. control. (Cuba depends on petroleum imports from the USSR for 98 percent of its petroleum needs and about 75 percent of its total energy needs. A major oil find in Cuba would reduce Cuba's economic and perhaps its political dependence on the USSR).
- D. Reduce U.S. political attacks on Cuban Government and cancel Radio Marti.
- E. Accept into the U.S. a specified number--say fifty--legal Cuban refugees pre-screened by the U.S. for each of the criminals returned to Cuba. Such large, disproportionate exchange ratios are not uncommon in prisoner of war exchanges.

25X1		S
	CONCUR:	
	Deputy Director for Operations	25/2/82 Date

25X1